
SENATE COMMITTEE ON EDUCATION

Senator Carol Liu, Chair
2015 - 2016 Regular

Bill No: AB 1660
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Version: May 9, 2016
Urgency: No
Consultant: Lynn Lorber
Hearing Date: June 8, 2016
Fiscal: No

Subject: Interscholastic athletics: California Interscholastic Federation: report

SUMMARY

This bill eliminates the sunset on provisions related to the California Interscholastic Federation (CIF), and instead requires legislative hearings every seven years to correspond with the release of specific reporting by the CIF.

BACKGROUND

Existing law:

- 1) Establishes CIF as a voluntary organization consisting of school and school-related personnel with responsibility for administering interscholastic athletics in high schools. (Education Code § 33353)
- 2) Requires CIF to report to the Legislature and Governor by January 1, 2016, on its evaluation and accountability activities, including but not limited to the goals and objectives with regard to, and the status of, all of the following:
 - a) The governing structure of CIF and the effectiveness of that structure in providing leadership for interscholastic athletics.
 - b) Methods to facilitate communication with agencies, organization, and public entities whose functions and interests interface with CIF.
 - c) The quality of coaching and officiating, including but not limited to professional development for coaches and athletic administrators, and parent education programs.
 - d) Gender equity in interscholastic athletics, including but not limited to the number of male and female students participating in interscholastic athletics, and action taken by CIF in order to ensure compliance with Title IX.
 - e) Health and safety of students, coaches, officials, and spectators.

- f) The economic viability of interscholastic athletics, as specified.
 - g) New and continuing programs available to student athletes.
 - h) Awareness and understanding of emerging issues related to interscholastic athletics. (EC § 33353)
- 3) States legislative intent that California Interscholastic Federation (CIF):
- a) During years the report is not required, holds a public comment period relating to the report at three regularly scheduled federation council meetings per year.
 - b) Annually allow public comment on the policies and practices of CIF at a regularly scheduled federation council meeting. (EC § 33353)
- 4) Sunsets the provisions described in # 1-3 on January 1, 2017. (EC § 33353)
- 5) Authorizes the California Department of Education to determine if the policies of school districts and CIF are in compliance with state and federal laws, as specified. (EC § 33354)

ANALYSIS

This bill eliminates the sunset on provisions related to the California Interscholastic Federation (CIF), and instead requires legislative hearings every seven years to correspond with the release of specific reporting by the CIF. Specifically, this bill:

- 1) Eliminates the January 1, 2017 sunset date on statutes related to the CIF (see # 1-3 in Background).
- 2) Extends into perpetuity the requirement that the CIF report to the Legislature and Governor on its evaluation and accountability activities, and requires the report to be provided to the appropriate policy committees every seven years, beginning January 1, 2023.
- 3) Requires the appropriate policy committees of the Legislature, upon receipt of CIF's report, to hold a joint hearing. This bill requires the CIF to testify at the hearing and encourages members of the public to testify on information contained in CIF's report.

STAFF COMMENTS

- 1) ***Need for the bill.*** According to the author, "Since 1981, the legislature has approved CIF's sunset extension a number of times. The last sunset extension was in 2011 which extended the sunset for another seven years. By making

current law permanent, this bill would eliminate the need for legislation to keep extending the sunset and will maintain all current policies and practices as well as reporting requirements to the Legislature and Governor.”

- 2) **California Interscholastic Federation (CIF).** The CIF has adopted a constitution, bylaws, policies and guidance, covering issues such as eligibility, appeals, rules for each sport, and the health and safety of student athletes. The CIF maintains resources on its website that are specific to equity and Title IX [<http://www.cifstate.org/governance/equity/index>]. Information and resources include a Title IX guide, an assessment by which schools may gauge compliance with Title IX, and a grievance form with directions on how to file a complaint. The CIF offers training in Title IX and sexual harassment. Statutes have historically required the CIF to submit a report of specified information to the Legislature and Governor approximately one year prior to the date of the sunset on the provisions governing the CIF. The most recent report (December 2015) can be found on CIF’s website. {http://www.cifstate.org/governance/report_to_legislature/index}

- 3) **Significance of a sunset.** The Legislature has extended the sunset on the CIF provisions numerous times, typically allowing a five year extension. As mentioned in this Committee’s analysis of related legislation in 2005, prior attempts to repeal the sunset date on CIF provisions have been met with opposition primarily concerned that there was a lack of accountability on the part of the CIF, California Department of Education, participating school districts and athletic leagues in dispensing with issues raised by the public, specifically issues relating to Title IX. The Legislature has maintained some level of oversight by keeping a sunset date in statute, and has required the CIF to take certain actions prior to the consideration of further extensions of the sunset date.

This bill would eliminate the sunset date for CIF’s authorization and extend indefinitely its authority and responsibilities for administering high school interscholastic athletics in California. This bill requires the CIF to submit a report to the legislature and Governor every seven years, and requires a legislative hearing upon the receipt of each report. Do reports to the Legislature and legislative hearings sufficiently serve the purpose currently filled by sunset review?

SUPPORT

Acalanes High School
 Anderson Union High School
 Antelope High School
 Arcata High School
 Archbishop Hanna High School
 Arroyo High School
 Association of California School Administrators
 Atwater High School
 Bear River High School
 Big Valley Christian School
 Bishop O’Dowd High School
 Bradshaw Christian
 Buhach Colony High School

Burney Jr. Sr. High School
California Association for Health, Physical Education, Recreation and Dance
California Association of Directors of Activities
California Catholic Conference, Inc.
California City High School
California Department of Education
California Interscholastic Federation
California School Boards Association
California State Athletic Directors Association
Cardinal Newman High School
Casa Roble Fundamental High School
Castro Valley High School
Central Valley Christian Schools
Chester Jr. Sr. High School
Claremont High School
Claremont Unified School District
Cloverdale High School
College Park High School
College Preparatory School
Convent & Stuart Hall
Cornerstone Academy
Cotati-Rohnert Park USD, Technology High School
Crescenta Valley Baseball
Davis Senior High School
Deer Valley High School
Del Campo High School
Dinuba High School
Don Antonio Lugo High School
Drew School
El Cerrito High School
El Molino High School
Encina Preparatory High School
Enterprise High School
Faith Christian School
Fall River Junior-Senior High School
Farmersville High School
Flintridge Preparatory School
Folsom High School
Foothill High School
Fort Bragg High School
Fort Sage Unified School District
Fowler USD
Franklin High School
Freedom High School
Fresno Christian Schools
Garces Memorial High School
Glendora High School
Granite Bay High School
Hamilton High School
Hanford West High School

Healdsburg High School
Heritage High School
Herlong High School, Fort Sage USD
Highlands High School
Hoover High School
Hughson High School
James C. Enochs High School
Jesuit High School
Johansen High School
John F. Kennedy High School
Kingsburg Joint Union High School District
La Salle High School
Laguna Creek High School
Lassen Union High School District
Le Grand High School
Liberty High School
Lick-Wilmerding
Lindsay High School
Livingston High School
Lodi Unified School District
Los Angeles Unified School District
Lutheran High School
Madera High School
Madera South High School
Madera Unified School District (3)
Maranatha Christian Schools
Marin Catholic
Mariposa County High School
Mayfield Senior School
McCallum Group, Inc.
Mendocino High School
Mendota High School
Mira Loma High School
Modesto High School
Monrovia High School
Monrovia Unified School District
Monterey Trail High School
Montgomery High School
Moreau Catholic High School
Mt. Diablo Unified School District
Napa High School
North Hollywood High School
Novato High School
Oakmont High School
Orange Cove High School
Petaluma High School
Piner High School
Placer Union High School District
Pleasant Grove High School
Polytechnic School

Porterville USD
Providence Christian School
Redwood Christian Schools
Redwood Christian Schools (2)
Redwood High School
Rio Americano High School
Ripon High School
River Valley High School
Roosevelt High School
Rosamond High School
Saint Joseph Notre Dame High School
San Joaquin County Office of Education
San Joaquin Memoria High School
San Lorenzo High School
San Marina High School
San Marino High School
San Marino High School
San Marino Unified School District
Santee Education Complex
Selma High School
Sheldon High School
Sierra High School Athletics
Sierra Ridge Academy
Sir Francis Drake High School
Siskiyou Union High School District
Southern Kern USD
Southwestern Academy
Special Olympics Southern California
St. Lucy's Priory High School
Sunnyside High School
The Athenian School
The Bay School
Trinity High School
Upland High School
Upland Unified School District
Valley Christian
Van Nuys High School
Village Christian Schools
West Valley High School
Westridge School
Willows High School
Woodcreek High School
Woodland Joint Unified S

OPPOSITION

None received.

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